

Message Text

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PAGE 01 MANILA 12763 01 OF 02 251120Z

12

ACTION TRSE-00

INFO OCT-01 EA-06 ISO-00 CIAE-00 PM-03 H-01 INR-05 L-01

NSAE-00 NSC-05 PA-01 RSC-01 PRS-01 SP-02 SS-15

USIA-06 AID-05 COME-00 EB-04 FRB-01 XMB-02 OPIC-03

CIEP-01 LAB-01 SIL-01 OMB-01 CEA-01 STR-01 NEA-06

IO-04 /079 W

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P 250915Z OCT 74

FM AMEMBASSY MANILA

TO SECSTATE WASHDC PRIORITY 7926

INFO AMEMBASSY JAKARTA PRIORITY

LIMITED OFFICIAL USE SECTION 1 OF 2 MANILA 12763

USADB

FOR NAC AGENCIES

E O 11652: ADS, DECLAS 6/30/75

TAGS: EAID, EFIN

SUBJ: PROPOSED ADB LOAN - BANDUNG WATER SUPPLY PROJECT (INDONESIA)

SUMMARY: ADB MANAGEMENT PROPOSES \$11.5 MILLION EQUIVALENT LOAN FROM SPECIAL FUNDS RESOURCES TO GOVT. OF INDONESIA (GOI) TO FINANCE FOREX COST OF WATER SUPPLY PROJECT IN BANDUNG, THIRD LARGEST CITY IN INDONESIA, BY IMPROVING AND EXPANDING SUPPLY SOURCES (DEEP WELLS); TREATMENT AND DISTRIBUTION SYSTEMS (TREATMENT PLANTS, RESERVOIRS, PUMPING STATIONS AND PIPELINES); RELATED FACILITIES (PUBLIC BATHHOUSES AND STAND PIPES WATER METERS) AND CONSULTING SERVICES. USADB RECOMMENDS FAVORABLE NAC ACTION.

1. ADB DOC. R-96/74 WITH ATTACHMENTS DESCRIBING
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PAGE 02 MANILA 12763 01 OF 02 251120Z

PROPOSED LOAN POUCHED ADDRESSEES OCT. 18. BOARD

CONSIDERATION SCHEDULED NOV. 5.

2. ADB MANAGEMENT PROPOSING US\$11,500,000 LOAN FROM SPECIAL FUNDS RESOURCES TO GOVT. OF INDONESIA. PROCEEDS WILL FINANCE FOREX COST OF STATE I OF LONG-RANGE DEVELOPMENT PLAN TO PROVIDE WATER SUPPLY TO BANDUNG UP TO 1990, AS RECOMMENDED BY CONSULTANTS PROVIDED BY BANK-FINANCED TECHNICAL ASSISTANCE (TA). PROPOSED TERMS ARE FORTY YEAR AMORTIZATION INCLUDING TEN YEAR GRACE PERIOD, ONE PERCENT PER ANNUM SERVICE CHARGE. GOVT OF INDONESIA (GOI) TO BE BORROWER; PROCEEDS TO BE RELENT TO EXCUTING AGENCY TO BE ESTABLISHED, BANDUNG WATER ENTERPRISE, ON TERMS OF 30 YEAR AMORTIZATION INCLUDING SIX YEARS GRACE AT 9 PERCENT INTEREST, RELENDING TERMS IN ACCORD WITH UNIFORM GOI POLICY FOR ALL WATER ENTERPRISES RECEIVING PROJECT AID.

3. PROJECT WHEN COMPLETED WILL INCREASE DAILY WATER SUPPLY FROM 88,000 CU METERS TO 144,000 CU M. BY CONSTRUCTION OF 22 PRODUCTION WELLS; THREE NEW TREATMENT WORKS; THREW RESERVOIRS; TWO PUMPING STATIONS AND 455 KILOMETERS OF PIPELINES. ALSO INCLUDED IN PROJECT IS CONSTRUCTION OF 20 PUBLIC BATHHOUSES AND 200 STAND PIPES TO BENEFIT POORER SECTION OF COMMUNITY MOSTLY LOCATED NEAR SOUTHERN CITY BOUNDARY. PROJECT WILL ALSO FINANCE PROCUREMENT OF 13,000 WATER METERS; A GROUND WATER SURVEY AND ENGINEERING CONSULTANT SERVICES.

4. EXISTING PUBLIC WATER SUPPLY SYSTEM IN BANDUNG PRODUCES ABOUT 88,128 CU/M/DAY, WITH 86 PERCENT (76,032 CU/M/DAY) EXTRACTED FROM CISANKOY RIVER WITH INTAKE ABOUT 32 KM SOUTH OF THE CITY, BALANCE BEING PROVIDED FROM 11 SPRINGS WITHIN AND NORTH OF THE MUNICIPALITY (10 PERCENT - 8,640 CU/M/DAY) AND 12 ARTESIAN WELLS IN THE CITY (4 PERCENT - 3,456 CU/M/DAY).

5. ONLY RIVER WATER IS TREATED BEFORE IT ENTERS TRANSMISSION SYSTEM. FRENCH SYSTEM BUILT IN 1960 HAS DESIGNED CAPACITY OF 86,500 CU/M/DAY BUT PRODUCTION LIMITED OFFICIAL USE

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PAGE 03 MANILA 12763 01 OF 02 251120Z

RESTRICTED BY LIMITED SUPPLY OF RAW WATER. RAW WATER FLOWS BY GRAVITY IN CAST IRON MAINS FROM ABSTRACTION POINT TO TREATMENT PLANT IN CENTRAL BANDUNG. PLANT USES CLARIFICATION BASINS, AND RAPID SAN FILTERS, WITH ALUM ADDED FOR FLOCCULATION AND LIME TO CORRECT ACIDITY AFTER FILTRATION, ALSO WATER IS CHLORINATED. ALL CHEMICAL FEEDERS IN SYSTEM IN DISREPAIR, NEED REPLACEMENT, OTHER TREATMENT PLANT COMPONENTS REQUIRE REHAB. OR REPLACEMENT.

6. DISTRIBUTION PIPES MOSTLY LAID 1956-65, COVER ABOUT 3700 HECTARES WHICH INCLUDES MOST OF BUILT-UP AREA BUT ONLY 45 PERCENT WITHIN MUNICIPALITY BOUNDARY. TOTAL 750 KM OF MAINS; SERVICE RESERVOIRS HAVE CAPACITY 13,800 CU/M; HOWEVER SOME RESERVOIRS NOT IN SERVICE DUE TO CHANGES IN DISTRIBUTION PRESSURE ZONES. ALSO ABOUT HALF OF DISTRIBUTION MAINS ARE UNDERSIZED GALVANIZED IRON PIPES MOSTLY BADLY CORRODED AND ENCRUSTED. TOTAL LOSS OF SYSTEM ESTIMATED AT 47 PERCENT OF PRODUCTION. MANY SECONDARY MAINS IN VERY POOR CONDITION, UNDERSIZED, AND WERE LAID TOO SHALLOW TO AVOID MECHANICAL DAMAGE.

7. ALTHOUGH SERVICE CONNECTIONS ARE METERED, MOST METERS ARE OVER 10 YEARS OLD, WERE OF UNRELIABLE PROPELLER TYPE NOT NOW FUNCTIONING; HAVE NOT BEEN ROUTINELY SERVICED AND REQUIRE REPLACEMENT.

8. LEAST-COST COMPARISON OF ALTERNATIVE POTENTIAL SOURCE FOR ADDITIONAL WATER SUPPLY HAVE IDENTIFIED GROUND WATER ABSTRACTION FROM DEEP WELLS WEST AND NORTH OF BANDUNG AS MOST RELIABLE AND ECONOMIC, INCLUDING APPROPRIATE AERATION TREATMENT AND ADDING LIME.

9. BANDUNG, WEST JAVA PROVINCIAL CAPITAL AND NATION'S THIRD-LARGEST CITY IS SITE OF VARIOUS NATIONAL ORGANIZATIONS (I.E. RAILROAD) AND IS MAJOR EDUCATION CENTER HAVING FOUR STATE AND SIXTEEN PRIVATE UNIVERSITIES, SEVERAL OTHER COLLEGES. CITY IS CENTER OF TOURISM, TRADE AND INDUSTRY, NOTABLY TEXTILES AND PROCESSING FOR EXPORT CROPS SUCH AS TEA, COFFEE, RUBBER AND QUININE; ALSO LOCATION OF MAJOR MILK PRODUCTION, CHEMICAL AND COTTAGE INDUSTRIES. 1971 POPULATION 1.2 MILLION WITH PAST GROWTH RATE ESTIMATED 2 PERCENT, FORECAST TO BE 1.5 PERCENT UNTIL 1990.

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PAGE 04 MANILA 12763 01 OF 02 251120Z

10. EXISTING 40,000 SERVICE CONNECTIONS SERVES THIRTY-FIVE PERCENT OF BANDUNG POPULATION; WITH PER CAPITA AVERAGE DAILY CONSUMPTION OF 95 LITERS. 85 PERCENT CONSUMED BY HOUSEHOLDS, SCHOOLS, HOSPITALS, ETC., 15 PERCENT COMMERCIAL AND INDUSTRIAL. FOURTEEN PERCENT OF POPULATION NOW SERVED BY STAND PIPES HAVE MUCH LOWER PER CAPITA CONSUMPTION RATE (15 LITERS). SUBSTANTIAL LOSSES OF SYSTEM (47 PERCENT OF PRODUCTION) ATTRIBUTED TO LEAKAGE, INCORRECT METER REGISTRATION AND/OR METER READINGS AND UNAUTHORIZED CONNECTIONS.

11. UPON COMPLETION OF PROPOSED PROJECT BY 1980, PERCENT OF POPULATION SERVED EXPECTED TO INCREASE TO 60 PERCENT FROM HOUSE CONNECTIONS AND STAND PIPES, WITH PERCENT OF POPULATION SERVED BY STAND PIPES INCREASING TO 30 PERCENT IN 1980. LOSSES TO BE REDUCED TO 22 PERCENT.

1). DRAINAGE, SEWERAGE AND SOLID WASTE DISPOSAL IN BANDUNG, ADMINISTERED BY MUNICIPALITY, IS INADEQUATE AND UNPLANNED, WITH IRRIGATION CANALS AND DRAINAGE DITCHES ALSO SERVING AS DRAINS. GIVEN FAIRLY STEEP TERRAIN, BANDUNG LARELY FREE OF FLOODING; BUT OFTEN DRAISN AND CANALS BECOME BLOCKED AND CLOGGED WITH SILT, WASTE, AND SEWERAGE, POSING SERIOUS PUBLIC HEALTH HAZARDS INCLUDING POLLUTION, LOCAL FLOODING, CONTAMINATION OF PRIVATE SHALLOW WELLS. IMPROVED SOLID WASTE COLLECTION AND DISPOSAL; REQUIREMENT FOR TREATMENT OF TRADE WASTES BEFORE DISPOSAL AND CONSTRUCTION OF MORE HOUSEHOLD SEPTIC TANKS WILL ENABLE POSTPONEMENT OF COSTLY PIPED SEWER SYSTEM FOR SOME TIME WITHOUT SERIOUS ADVERSE PUBLIC HEALTH EFFECTS.

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PAGE 01 MANILA 12763 02 OF 02 251134Z

11

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P 250915Z OCT 74

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LIMITED OFFICIAL USE SECTION 2 OF 2 MANILA 12763

13. TOTAL COST OF PROJECT ESTIMATED AT \$18.1 MILLION WITH FOREX COMPONENT OF \$11.3 MILLION, WITH BALANCE OF LOAN CONVERTING PORTION (\$195,000) OF EARLIER BANK TA FOR 1972 FEASIBILITY STUDIES FROM GRANT TO LOAN BASIS. LOAN PROCEEDS WOULD FINANCE FOREX COMPONENTS OF DEEP WELLS (\$1,074); PIPELINES (\$6,805); RESERVOIRS, TREATMENT WORKS AND PUMPING STATIONS (29); PUMPING AND TREATMENT

PLANT EQUIPMENT (\$419); PUBLIC STAND PIPE AND BATH HOUSES (\$5);
METERS AND FITTINGS (\$383); SURVEY AND INVESTIGATION (\$67);
ENGINEERING SERVICES (\$1,049) PLUS 15 PERCENT CONTINGENCY (\$1,476)
(ALL ABOVE FIGURES IN THOUSANDS).

14. PROCUREMENT TO BE IN ACCORD WITH BANK'S GUIDELINES,
TO BE UNDERTAKEN BY MINISTRY OF PUBLIC WORKS AND POWER
DIRECTORATE GENERAL OF HOUSING, BUILDING, PLANNING AND URBAN
DEVELOPMENT (CIPTA KARYA), ON BEHALF OF EXECUTING AGENCY. PIPE
LAYING AND OTHER CIVIL WORKS EXCEPT FOR DEEP WELL CONSTRUCTION TO
BE PERFORMED BY LOCAL CONTRACTORS AND FINANCED BY LOCAL CURRENCY.
BANK'S LOAN PROCEEDS WILL FINANCE IMPORTED PIPES, VALVES, SPECIALS
AND FITTINGS FOR THE MAINS; HYDRANTS, METERS, TREATMENT AND PUMPING
PLANTS, AND CONSTRUCTION OF DEEP WELLS AND THEIR PUMPS AND EQUIPMENT.
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PAGE 02 MANILA 12763 02 OF 02 251134Z

CIVIL WORKS CONTRACTS FOR DEEP WELLS ESTIMATED TO EXCEED \$200,000
TO BE ON BASIS INTERNATIONAL COMPETITIVE BIDDING AMONG PRE-QUALIFIED
CONTRACTORS; CIVIL WORKS CONTRACTS UNDER \$200,000 ON BASIS INTER-
NATIONAL SHOPPING; NO PRE-QUALIFICATION REQUIRED. SUPPLY CONTRACTS
FOR EQUIPMENT/MATERIALS OVER \$100,000 ON BASIS INTERNATIONAL
COMPETITIVE BIDDING; UNDER \$100,000 (EXCEPT MINOR ITEMS) ON BASIS
INTERNATIONAL SHOPPING.

15. CURRENTLY, BANDUNG WATER SUPPLY MANAGED BY WATER WORKS
DIVISION OF MUNICIPALITY, HAVING TOTAL 623 EMPLOYEES BUT VERY FEW
QUALIFIED ENGINEERS. HIGHLY CENTRALIZED ADMINISTRATION (NO AUTHOR-
ITY DELEGATED TO DIVISION HEADS) AND LARGELY UNSKILLED, UNDERPAID
STAFF POINTS TO URGENT NEED FOR UPGRADING LEVELS OF PERSONNEL
AND MANAGEMENT CONTROL. EXCESSIVE WATER LOSSES, LOW SERVICE PRE-
SSURE, PROLONGED BREAKDOWN OF CHEMICAL FEEDERS, INADEQUATE MAIN-
TENANCE OF RECORDS AND EQUIPMENT ALL INDICATIVE SERIOUS O&M
DEFICIENCIES.

16. IN PAST, WATER WORKS REVENUES WERE COMMINGLED WITH OTHER MUNI-
CIPAL REVENUE AND INSTEAD OF BUILDING UP CAPITAL OR DEPRECIATION
RESERVE, PROVIDING ADEQUATE MAINTENANCE, ETC ANY EXCESS OF
INCOME OVER EXPENSES WAS CONTRIBUTED TO CITY AND INDEED ACCOUNTED
FOR FROM 13 TO 15 PERCENT OF MUNICIPAL INCOME. ALSO, THE TARIFF
STRUCTURE IS DISTORTED WITH A PLETHORA OF CUSTOMER CATEGORIES
SUBJECT TO DIFFERENT RATES; E.G., STAND PIPE RATE HIGHER THAN THE
DOMESTIC RATE; SOME CUSTOMERS (MUNICIPAL EMPLOYEES AND SOCIAL
INSTITUTIONS) RECEIVING A FREE SUPPLY (FROM 10-50 CU METERS)
AND COMMERCIAL, INDUSTRIAL AND SOCIAL INSTITUTIONS BILLED AT 15
TIMES DOMESTIC CONSUMER RATES.

17. BANK CONSULTANTS HAVE THEREFORE PROPOSED NEW MANAGEMENT
SYSTEM, RECRUITMENT NEW QUALIFIED PERSONNEL AND TRAINING OF
EXISTING STAFF. BANK'S CONSULTANT RECOMMENDATION (#)

CONSULTANTS WHO FORMULATED

NATIONAL WATER SUPPLY PROGRAM IN 1973 WHICH WAS ACCEPTED IN PRINCIPLE BY GOI. IDA REPORT TITLED "NATIONAL LEVEL STUDIES" TREATS WITH TECHNICAL, ORGANIZATIONAL AND FINANCIAL ASPECTS OF GOI POLICY FOR WATER SUPPLY SECTOR. NEW ORGANIZATION STRUCTURE IN MANAGEMENT AND FINANCING PLANS FOR URBAN WATER SUPPLY SYSTEMS LAID OUT IN IDA LIMITED OFFICIAL USE

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PAGE 03 MANILA 12763 02 OF 02 251134Z

REPORT SUBSTANTIALLY INCORPORATED THIS PROJECT. THE IDA NATIONAL STUDIES HAD RECOMMENDED MUNICIPAL WATERWORKS BE REORGANIZED AS SEPARATE, INDEPENDENT, SELF-FINANCING ENTITIES HAVING PD (REGIONAL OR LOCAL) OR PU (STATE ENTERPRISE) STATUS, WITH MANAGEMENT VESTED IN BOARD COMPRISED OF REPS FROM MUNICIPALITY, REGENCY, THE COMMUNITY AND CIPTA KARYA. GOI HAS BEGUN LEGAL AND ADMIN STEPS TO ESTABLISH SUCH AN ENTERPRISE IN BANDUNG UNDER PROVISIONS LAW NO. 5 OF 1962. ENTERPRISE TO BE PROVIDED SUFFICIENT CAPITAL TO TAKE OVER OPERATIONS; ASSUME ASSETS AND LIABILITIES OF WATERWORKS DIVISION, AND GOVT HAS ASSURED THIS WILL BE ESTABLISHED PRIOR TO LOAN EFFECTIVENESS WITH CHARTER HAVING CAPITALIZATION, FUNCTIONS, POWERS, STRUCTURE AND MANAGEMEN ACCEPTABLE TO BANK (LOAN AGREEMENT SEC 6.01(A) AND SIDE LTR NO. 4, PARA 8).

18 GOVT HAS AGREED TO REVALUE EXISING ASSETS; REVIEW STRUCTURE AND LEVELS OF WATER RATES; IMPROVE FINANCIAL MANAGEMENT, INCLUDING ADOPTION OF UTILITY ACCOUNTING PRACTICES WITH A BALANCE SHEET AND INCOME STATEMENT FOR YEAR ENDING 31 DEC 1975, IN MANNER ACCEPTABLE TO BANK. IN ADDITION TO FINANCIAL STAFF TRAINING, ACCOUNTS OF THE NEW ENTERPRISE WILL BE AUDITED AND SUBMITTED TO BANK EACH YEAR. (LOAN AGREEMENT, SEC 4.11(B) AND SIDE LTR NO. 4, PARA 10). BANK TO ADVISE IF ANY CHANGES REQUIRED ON BASIS OF AUDIT. NEW REVISED, RATIONALIZED COST-RELATED TARIFFS TO BECOME EFFECTIVE FROM 1 JAN 1976, WILL BE SET AT LEVELS TO ASSURE OPERATING COSTS INCLUDING DEPRECIATION AND DEBT SERVICE PLUS CONTRIBUTION OF REASONABLE PORTION OF FUTURE CAPITAL EXPENDITURES (LOAN AGMT. SEC 4.12(F), WITH SUCH TARIFFS SUBJECT TO PERIODIC REVIEW (SEC 4.12(E)).

19. ALSO, COLLECTION PROCEDURES TO BE IMPROVED TO CORRECT PRESENTLY HIGH OVERDUE ACCOUNTS RECIVABLE (1973-74 WERE 58 PERCENT OF CURRENT SALES). GOVT HAS ASSURED ALL NECESSARY ACTIONS TO BE TAKEN TO ASSURE PROMPT COLLECTION OF PAYMENTS OWED TO ENTERPRISE, INCLUDING THAT DUE FROM GOVT DEPTS AND AGENCIES. REPLACEMENT OF DEFECTIVE METERS AND SYSTEM-WIDE MANINTENANCE THEREAFTER TO BE RIGOROUSLY PURSUED.

20. SINCE NEW ENTERPRISE WOULD NOT HAVE CAPACITY TO IMPLEMENT PROJECT THIS MAGNITUDE, GOVT HAS ASSURED CIPTA KARYA WILL IMPLEMENT BANK'S PROJECT FOR ACCOUNT OF ENTERPRISE. BANK BELIEVES WITH AID OF CONSULTANTS FUNDED UNDER PROJECT, UPGRADING OF DIRECTORATE OF SANITARY ENGINEERING DIVISION RECEIVING ASSISTANCE FROM SEPARATE

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PAGE 04 MANILA 12763 02 OF 02 251134Z

IBRD LOAN, THAT CIPTA KARYA CAN EFFECTIVELY IMPLEMENT PROJECT.

21. DURING RECENT BANK BOARD OF DIRECTORS DISCUSSIONS ESTABLISHING CRITERIA FOR LENDING FROM ASIAN DEVELOPMENT FUND (CONCESSIONAL SPECIAL FUNDS RESOURCES), RELEVANCE OF PER CAPITA GNP, REPAYMENT AND ABSORPTIVE CAPACITY WAS CONSIDERED. FOR INDONESIA, BANK CONSIDERS THAT DESPITE VASTLY IMPROVED SITUATION DUE TO HIGHER OIL REVENUES, GNP STILL FAR BELOW \$300 CUT-OFF LEVEL ESTABLISHED BY ADF GUIDELINES HOWEVER, REPAYMENT CAPACITY OF COUNTRY HAS BEEN ENHANCED CONSIDERABLY WITH INDONESIA NOW CONSIDERED CAPABLE OF UTILIZING AND SERVICING LOANS FROM ORDINARY CAPITAL (NOW 8 1/4 PERCENT INTEREST RATE) RESOURCES OF BANK. FOR THIS TRANSITION YEAR, INDONESIA TO BE TREATED AS BLEND COUNTRY ELIGIBLE FOR LOANS FROM BOTH WINDOWS, THEREFORE BANK PROPOSES THIS LOAN FROM SPECIAL FUNDS. ALSO PROJECT HAS SIGNIFICANT SOCIAL ASPECTS WITH SUBSTANTIAL REDUCTION OF GASTRO-INTESTINAL, SKIN AILMENTS, CHOLERA AND OTHER WATER-BORNE DISEASES TO RESULT FROM ABANDONMENT POLLUTED WELLS AND SWITCH TO TREATED, PIPED WATER. USADB UNDERSTANDS BANK IS CONSIDERING ONE REMAINING PROJECT FOR AGRICULTURAL CREDIT IN JAVA TO BE FINANCED BY SPECIAL FUNDS.

22. PROJECT CONSIDERED TECHNICALLY FEASIBLE, ECONOMICALLY SOUND, FINANCIAL RATE OF RETURN ON INCREMENTAL BASIS ESTIMATED AT NINE PERCENT. GOVT PLACES HIGH PRIORITY ON INCREASING WATER SUPPLY CAPACITY IN PELITA II (FIVE YEAR PLAN) WITH TARGET OF WATER SUPPLY IMPROVEMENT IN 105 CITIES, INCLUDING CARRY-OVERS FROM PELITA I. USADB SUPPORTS PROPOSAL AND RECOMMENDS FAVORABLE NAC ACTION. REQUEST USMISSION JAKARTA COMMENTS FOR NAC AGENCIES, INFO USADB MANILA, PURSUANT TO STATE 119795, DTD 3 JULY 1972.
SULLIVAN

NOTE BY OC/T: MANILA 12763/2 (#) OMISSION CORRECTION TO FOLLOW.

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: WATER SUPPLY SYSTEM, BANK LOANS
Control Number: n/a
Copy: SINGLE
Draft Date: 25 OCT 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: shawdg
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974MANILA12763
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Film Number: D740305-1070
From: MANILA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741016/aaaaanlc.tel
Line Count: 369
Locator: TEXT ON-LINE, ON MICROFILM
Office: ACTION TRSE
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 7
Previous Channel Indicators:
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: shawdg
Review Comment: n/a
Review Content Flags:
Review Date: 31 JUL 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <31 JUL 2002 by kelleyw0>; APPROVED <12 MAR 2003 by shawdg>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: PROPOSED ADB LOAN - BANDUNG WATER SUPPLY PROJECT (INDONESIA) SUMMARY: ADB MANAGEMENT PROPOSES \$11.5 MILLION
TAGS: EAID, EFIN, ID, ADB-1
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005